City of Rock Valley, Iowa Independent Auditor's Reports Basic Financial Statements and Supplementary Information Schedule of Findings And Questioned Costs June 30, 2005

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City of Rock Valley, Iowa Officials

<u>Name</u>	<u>Title</u>	<u>Term</u> <u>Expires</u>
Kent Eknes	Mayor	Jan. 2008
Gerold Burgers	Mayor Pro-Tem	Jan. 2008
Dale Kooima Mark McGill Kevin Van Otterloo Chad Van Zee	Council Member Council Member Council Member Council Member	Jan. 2006 Jan. 2008 Jan. 2006 Jan. 2006
Tom Van Maanen	City Administrator/Treasurer	Indefinite
Judy Van't Hul	City Clerk	Indefinite
Maureen McGill Hoogeveen	City Attorney	Indefinite

City of Rock Valley, Iowa

Independent Auditor's Report

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities and the aggregate remaining fund information of the City of Rock Valley, Iowa, as of and for the year ended June 30, 2005, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City of Rock Valley's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, and the aggregate remaining fund information of the City of Rock Valley as of June 30, 2005, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated October 13, 2005 on our consideration of the City of Rock Valley's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contract and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on

internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 7 through 11 and 37 through 38 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We applied limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. We did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the City of Rock Valley's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the three years ended June 30, 2004 (which are not presented herein) and expressed unqualified opinions on those financial statements. Other supplementary information included in Schedules 1 through 4 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Van Bruggen & Vande Vegte, P.C.

October 13, 2005

MANAGEMENT'S DISCUSSION AND ANALYSIS

The City of Rock Valley provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2005. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

2005 FINANCIAL HIGHLIGHTS

- Revenues of the City's governmental activities increased 55%, or approximately \$1,149,000, from fiscal 2004 to fiscal 2005. Property tax increased approximately \$83,000 and there were bond and note proceeds issued of \$1,305,000.
- Disbursements increased 36%, or approximately \$882,000, in fiscal 2005 from fiscal 2004. Public safety and capital projects disbursements increased approximately \$240,000 and \$566,000, respectively, while debt service disbursements decreased approximately \$11,000.
- The City's total cash basis net assets decreased 14%, or approximately \$121,000, from June 30, 2004 to June 30, 2005. Of this amount, the assets of the governmental activities decreased approximately \$60,000 and the assets of the business type activities decreased by approximately \$61,000.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Statement of Activities and Net Assets. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statement by providing information about the most significant funds.

Notes to financial statements provide additional information essential to a full understanding of the date provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the City's budget for the year.

Other Supplementary Information provides detailed information about the nonmajor governmental funds.

Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statement

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Activities and Net Assets reports information which helps answer this question.

The Statement of Activities and Net Assets presents the City's net assets. Over time, increases or decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Net Assets is divided into two kinds of activities:

- Governmental Activities include public safety, public works, culture and recreation, community and economic development, general government, debt service and capital projects. Property tax and state and federal grants finance most of these activities.
- Business Type Activities include the waterworks and the sanitary sewer system. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds, and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax and Urban Renewal Tax Increment, 3) the Debt Service Fund, 4) the Capital Projects Fund and 5) the Permanent Fund. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statements for governmental funds include a statement of cash receipts, disbursements and changes in cash balances.

2) Proprietary funds account for the City's Enterprise Funds and for the Internal Service Fund. Enterprise Funds are used to report business type activities. The City maintains three Enterprise Funds to provide separate information for water, sewer and garbage funds, considered to be major funds of the City. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the City's various functions.

The required financial statements for proprietary funds include a statement of cash receipts, disbursements and changes in cash balances.

Reconciliations between government-wide statement and the fund financial statements follow the fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net assets may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities decreased from a year ago, decreasing from \$483 thousand to \$423 thousand. The analysis that follows focuses on the changes in cash balances for governmental activities.

Changes in Cash Basis Net Assets of Go (Expressed in Thousands)		l Activities		
(2pressee in 1110 distinction)		Year End	Year Ended June 30,	
		2005		2004
Receipts and transfers:				
Program receipts				
Charges for service	\$	270	\$	85
Operating grants, contributions and restricted interest		281		421
Capital grants, contributions and restricted interest		319		3
General receipts:				
Property tax		1,338		1,255
Local option sales tax		200		209
Grants and contributions not restricted				
to specific purposes		24		53
Unrestricted investment earnings		2		2
Bond proceeds		1,305		-
Other general receipts		78		20
Transfers, net		(570)		50
Total receipts and transfers	<u>\$</u>	3,247	\$	2,098
Disbursements:				
Public safety	\$	571	\$	331
Public works		212		356
Health and social services				
Culture and recreation		393		345
Community and economic development		609		246
General government		160		340
Debt service		320		331
Capital projects		1,042		476
Total disbursements	\$	3,307	\$	2,425
Increase (decrease) in cash basis net assets		(60)		(327)
Cash basis net assets beginning of year		483		810
Cash basis net assets end of year	\$	423	== \$	483
-9-	===		==	======

The City's total receipts for governmental activities increased 54.8%, or \$1,149,000. The total cost of all programs and services increased by approximately \$882,000, or 36.4%, with no new programs added this year.

The City increased property tax rates for 2005 by an average of 0.06 percent. This slight increase and more importantly the increase in housing, commercial and industrial development raised the City's property tax receipts by approximately \$23,000 in 2005. Based on increases in the total assessed valuation, property tax receipts are budgeted to increase next year.

_	nges in Cash Basis Net Assets of Business Type Activities			
(Expressed in Tho	usanas)	Year F	nded	June 30,
		2005	maca	2004
Receipts:				
Program receipts				
Charge for service				
Water	\$	340	\$	343
Sewer		314		304
Garbage		129		123
Capital grants, contributions and restricted interest		125		_
General Receipts				
Unrestricted interest				
Bond proceeds				
Other general receipts				
Bond proceeds		_		3
Total receipts	\$	908	\$	773
Disbursements and transfers:				
Water	\$	866	\$	375
Sewer		549		254
Garbage		124		127
Transfers		(570)		50
Total disbursements	\$	969	\$	806
Increase (decrease) in cash basis	\$	(61)	\$	(33)
Cash basis net assets beginning of year		403		436
Cash basis net assets end of year	\$ ====	342	\$ ==	403

Debt Administration

At June 30, 2005, the City had approximately \$2,777,500 in bonds and other long-term debt, compared to approximately \$1,725,000 last year, as shown below.

Outstanding Del	ot at Year-End		
(Expressed in T	Thousands)		
_		Year Ended	June 30,
		2005	2004
General obligation bonds and notes	\$	2,697.5 \$	1,625
Special assessment bonds and notes			
Urban renewal tax increment			
financing revenue bonds		80	100
Revenue notes			
Anticipatory warrants			
Total receipts	\$	2,777.5 \$	1,725

Debt increased as a result of general obligation bonds and notes being issued in the past year. The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt of \$2,777,500 is below its constitutional debt limit of \$5.7 million.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact Judy Van't Hul, City Clerk, 1507 Main Street, Rock Valley, Iowa 51247.

City of Rock Valley, Iowa

Basic Financial Statements

	<u>Disbursements</u>		Program Receipts Departing Grants, Contributions, and Restricted Interest	Capital Grants,
Functions / Programs:				
Governmental activities:				
Public safety	\$ 570,793	\$ 34,898	\$ -	\$ -
Public works	211,566	-	224,660	-
Health and social services	-	7,680	-	-
Culture and recreation	392,464	58,575	-	5,570
Community and economic				
development	609,298	156,172	31,473	-
General government	160,388	12,592	24,991	-
Debt service	320,293	-	-	-
Capital projects	1,041,728			314,076
Total governmental activities	\$3,306,530	\$ 269,917	\$ 281,124	\$ 319,646
Business type activities:				
Water	\$ 865,709	\$ 339,221	\$ -	\$ 124,661
Sewer	548,817	313,430	-	-
Garbage	124,232	129,240	<u>-</u>	<u>-</u>
Total business type activities	<u>\$1,538,758</u>	<u>\$ 781,891</u>	<u>\$</u>	<u>\$ 124,661</u>
Total	\$4,845,288	\$1,051,808	\$ 281,124	\$ 444,307
	=======	=======	=======	========

General Receipts:

Property tax levied for:

General purposes

Tax increment financing

Debt service

Local option sales tax

Grants and contributions not restricted

to specific purposes

Unrestricted interest on investments

Bond and loan proceeds

Net (Disbursements) Receipts and Changes in Cash Basis Net Assets

	overnmental activities		ness Type tivities		Total
\$	(535,895) 13,094 7,680 (328,319) (421,653)	\$	- - - -	\$	(535,895) 13,094 7,680 (328,319) (421,653)
\$	(122,805) (320,293) (727,652) (2,435,843)	<u>\$</u>	- - - -	<u> </u>	(122,805) (320,293) (727,652) (2,435,843)
\$	- - -	(23)1,827) 35,387) 5,008	\$	(401,827) (235,387) 5,008
<u>\$</u> \$	(2,435,843)		32,206) 32,206)	<u>\$</u> <u>\$</u>	(632,206) (3,068,049)
\$	485,303 687,448 165,536 200,667	\$	- - - -	\$	485,303 687,448 165,536 200,667
	23,563 1,305,000		-		23,563 1,305,000

	Program Receipts					
	O	Operating Grants, Capital Grant				
		Contributions,	Contributions			
	Charges for	and Restricted	and Restricted			
Disbursements	Service	Interest	Interest			

Miscellaneous Sale of assets Transfers

Total general receipts and transfers

Change in cash basis net assets

Cash basis net assets beginning of year

Cash basis net assets end of year

Cash Basis Net Assets

Restricted:

Streets

Urban renewal purposes

Debt service

Other purposes

Unrestricted

Total cash basis net assets

Net (Disbursements) Receipts and Changes in Cash Basis Net Assets

Governmental Activities	Business Type Activities	Total
74,287	- -	74,287
4,075	964	5,039
(570,000)	570,000	-
\$ 2,375,879	\$ 570,964	<u>\$2,946,843</u>
\$ (59,964)	\$ (61,242)	\$ (121,206)
483,245	403,152	886,397
\$ 423,281	\$ 341,910	\$ 765,191
\$ 167,173	\$ -	\$ 167,173
- 00.572	-	- 99,572
99,572 17,132	-	17,132
139,404	341,910	481,314
\$ 423,281	\$ 341,910	\$ 765,191
=======	========	=======

City of Rock Valley, Iowa Statement of Cash Receipts, Disbursements And Changes in Cash Balances Governmental Funds

As of and for the year ended June 30, 2005

			Sp	ecial	Revenue
			Road		Urban
			Use	R	lenewal
		General	Tax	Tax	Increment
Receipts:					
Property tax	\$	354,361	\$ -	\$	12,064
Tax increment financing collections		-	-		-
Other city tax		4,282	-		-
Licenses and permits		2,905	-		-
Use of money and property		36,155	-		-
Intergovernmental		39,228	224,660		-
Charges for service		31,924	-		-
Special assessments		-	-		-
Miscellaneous		<u>259,498</u>	 		_
Total receipts	<u>\$</u>	728,353	\$ 224,660	\$	12,064
Disbursements:					
Operating:					
Public safety	\$	324,522	\$ -	\$	-
Public works		-	211,566		-
Health and social services		-	-		-
Culture and recreation		371,950	-		-
Community and economic development		118,720	-		25,530
General government		131,553	-		-
Debt service		-	-		-
Capital projects			 		_
Total disbursements	<u>\$</u>	946,745	\$ 211,566	\$	25,530
Excess of receipts over disbursements	\$	(218,392)	\$ 13,094	\$	(13,466)
Other financing sources (uses):					
Bond and loan proceeds	\$	-	\$ -	\$	-
Sale of capital assets		-	-		-
Operating transfers in		181,757	-		-
Operating transfers out			 		<u> </u>
Total other financing sources (uses)	\$	181,757	\$ 	\$	

	Others Nonmajor	
Debt	Governmental	
Service	Funds	Total
<u>Sci vicc</u>	1 unus	1001
\$ 165,535	\$ 114,597	\$ 646,557
, -	687,448	687,448
_	200,667	204,949
_	-	2,905
-	-	36,155
-	112,908	376,796
-	-	31,924
-	59,908	59,908
<u>-</u> _	205,426	464,924
<u>\$ 165,535</u>	<u>\$ 1,380,954</u>	<u>\$ 2,511,566</u>
\$ -	\$ 246,271	\$ 570,793
-	-	211,566
-	-	-
-	20,514	392,464
-	465,048	609,298
-	28,835	160,388
320,293	1 041 730	320,293
<u>-</u>	1,041,728 1,002,206	1,041,728 \$ 3,306,530
\$ 320,293	<u>\$ 1,802,396</u>	<u>\$ 3,306,530</u>
\$ (154,758)	<u>\$ (421,442)</u>	<u>\$ (794,964)</u>
\$1,305,000	\$ -	\$ 1,305,000
44,799	859,020	1,085,576
(1,100,000)	<u>(555,576)</u>	(1,655,576)
\$ 249,799	\$ 303,444	\$ 735,000

City of Rock Valley, Iowa Statement of Cash Receipts, Disbursements And Changes in Cash Balances Governmental Funds

As of and for the year ended June 30, 2005

		Special Reven			ecial Revenue
				Road	Urban
				Use	Renewal
		General		Tax	Tax Increment
Net change in cash balances	\$	(36,635)	\$	13,094	\$ (13,466)
Cash balances beginning of year		176,039		154,079	(105,216)
Cash balances end of year	\$	139,404	\$	167,173	\$ (118,682)
Cash Basis Fund Balances					
Reserved:					
Debt service	\$	-	\$	-	\$ -
Unreserved:					
General fund		139,404		-	-
Special revenue funds		-		167,173	(118,682)
Capital projects fund		-		-	-
Permanent fund		<u>-</u>			
Total cash basis fund balances	\$	139,404	\$	167,173	\$ (118,682)
	==	======	==	======	========

		Others			
		Nonmajor			
D	ebt	Governmental			
Se	ervice	Funds		Total	
\$	95,041	\$ (117,998)	\$	(59,964)	
	4,531	\$ 253,812	<u>\$</u>	483,245	
\$	99,572	\$ 135,814	\$	423,281	
\$	99,572	\$ -	\$	99,572	
	_	_		139,404	
	-	471,245		519,736	
	-	(335,431)		(335,431)	
\$	99,572	\$ 135,814	\$	423,281	
φ 	99,31 <u>2</u> 	φ 133,014	φ 	423,201	

City of Rock Valley, Iowa

City of Rock Valley, Iowa Reconciliation of the Statement of Cash Receipts, Disbursements and Changes in Cash Balances to the Statement of Activities and Net Assets – Governmental Funds As of and for the year ended June 30, 2005

Total governmental funds cash balances (page 21)	\$	423,281
Cash basis net assets of governmental activities (page 17)	\$ ====	423,281
Net change in cash balances (page 21)	\$	(59,964)
Change in cash balances of governmental activities (page 17)	\$	(59,964)

City of Rock Valley, Iowa Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Funds And Cash Balances

As of and for the year ended June 30, 2005

		Enterprise Funds						
		Water		Sewer		Garbage		Total
Operating Receipts:								
Use of money and property	\$	1,130	\$	-	\$	-	\$	1,130
Charges for service		317,456		309,728		129,240		756,424
Miscellaneous		21,599		3,702				25,301
Total operating receipts	\$	340,185	\$	313,430	\$	129,240	\$	782,855
Operating disbursements:								
Governmental activities:								
Public safety	\$	-	\$	-	\$	-	\$	-
Public works		-		-		-		-
Culture and recreation		-		-		-		-
General government		-		-		-		-
Business type activities		865,709		548,817		124,232		1,538,758
Total operating disbursements	\$	865,709	\$	548,817	\$	124,232	\$	1,538,758
1 0		<u> </u>		<u> </u>		<u> </u>		
Excess (deficiency) of operating receipts o	ver							
(under) operating disbursements		(525,524)	\$	(235,387)	\$	5,008	\$	(755,903)
Non-operating receipts (disbursements):		,						
Intergovernmental	\$	124,661	\$	-	\$	_	\$	124,661
Interest on investments		-		-		_		-
Miscellaneous		_		-		_		-
General obligation bond proceeds		_		-		_		_
Debt service		_		_		_		_
Total non-operating receipts				-			_	
(disbursements)	\$	124,661	\$	_	\$	_	\$	124,661
Excess (deficiency) of receipts over	Ψ_	121,001	<u>Ψ</u>		Ψ_		Ψ	121,001
(under) disbursements	\$	(400,863)	\$	(235,387)	\$	5,008	\$	(631,242)
(dilater) discursoments	Ψ	(100,005)	Ψ	(250,507)	Ψ	2,000	Ψ	(001,212)
Operating transfers in	\$	350,000	\$	250,000	\$	_	\$	600,000
Operating transfers out	,	(10,000)	,	(10,000)		(10,000)	,	(30,000)
Total other financing sources (uses)	\$	340,000	\$	240,000	\$	(10,000)	\$	570,000
Net change in cash balances	\$	(60,863)	\$		\$	(4,992)	\$	(61,242)
1 100 01101180 111 00011 0011111000	4	(00,000)	4	.,010	Ψ	(:,> > =)	4	(01,2:2)
Cash balances beginning of year		170,367		219,108		13,677		403,152
		y						
Cash balances end of year	\$	109,504	\$	223,721	\$	8,685	\$	341,910
·	==		=		==	======	=	
Cash Basis Fund Balances								
Reserved for debt service	\$	_	\$	-	\$	_	\$	-
Unreserved	•	109,504		223,721	•	8,685	•	341,910
Total cash basis fund balances	\$	109,504	\$	223,721	\$	8,685	\$	341,910
	==	======	=	======	==	======		=======
See notes to financial statements.		-24-						
		- •						

City of Rock Valley, Iowa Reconciliation of the Statement of Cash Receipts, Disbursements and Changes in Cash Balances to the Statement of Activities and Net Assets – Proprietary Funds As of and for the year ended June 30, 2005

Change in cash balances of business type activities (page 17)	\$	(61,242)
Net change in cash balances (page 24)	\$	(61,242)
	====	
Cash basis net assets of business type activities (page 17)	\$	341,910
Total enterprise funds cash balances (page 24)	\$	341,910

(1) Summary of Significant Accounting Policies

The City of Rock Valley is a political subdivision of the State of Iowa located in Sioux County. It was first incorporated in 1879 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens including public safety, public works, health and social services, culture and recreation, community and economic development, and general government services. The City also provides water, sewer utilities and garbage collection for its citizens.

A. Reporting Entity

For financial reporting purposes, the City of Rock Valley has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City. The City has no component units which meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Rock Valley Economic Development Corporation, Northwest Iowa Landfill, Sioux County Revolving Loan Fund and Summer Recreation.

B. Basis of Presentation

<u>Government-wide Financial Statements</u> – The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities for the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

B. Basis of Presentation (continued)

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in two categories:

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets that do not meet the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

Special Revenue:

The Road Use Tax Fund is used to account for road construction and maintenance.

The Urban Renewal Tax Increment Fund is used to account for urban renewal projects financed by tax increment financing.

The Debt Service Fund is utilized to account for the payment of interest and principal on the City's general long-term debt.

B. Basis of Presentation (continued)

The City reports the following major proprietary funds:

The Water Fund accounts for the operation and maintenance of the City's water system.

The Sewer Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

The Garbage Fund accounts for the operation and maintenance of the City's garbage collection system.

C. Measurement Focus and Basis of Accounting

The City of Rock Valley maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

D. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2005, disbursements exceeded the amounts budgeted in the public safety, culture and recreation and capital projects.

(2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2005 were entirely covered by federal depository insurance, or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

(2) Cash and Pooled Investments (continued)

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City's investments are categorized to give an indication of the level of risk assumed by the City at year end. The City's investments are all Category 1, which means the investments are insured or registered or the securities are held by the City or its agent in the City's name.

(3) Bonds and Notes Payable

Annual debt service requirements to maturity for general obligation bonds, urban renewal tax increment financing revenue bonds and revenue notes are as follows:

						Urban R	enew	al				
	Tax Increment											
Year		General O	bliga	tion	Financing (TIF)							
Ending		Notes			Revenue Bonds			Total				
June 30,		Principal	I	nterest	Pri	ncipal	Inte	rest	Prin	ncipal	Intere	est
2006	\$	320,000	\$	91,835	\$	20,000	\$	4,440	\$	340,000	\$	96,275
2007		325,000		81,770		20,000		3,330		345,000		85,100
2008		310,000		71,468		20,000		2,200		330,000		73,668
2009		275,000		61,336		20,000		1,110		295,000		62,446
2010 - 20	014	1,320,000		159,383		0		0		1,320,000		159,383
2015 - 20	019_	147,500		5,460		0		0		147,500		5,460
Total	\$	2,697,500	\$	471,252	\$	80,000	\$	11,080	\$	2,777,500	\$	482,332
	==:				==		: ==	=====			==	

The urban renewal tax increment financing revenue bonds were issued for the purpose of defraying a portion of the costs of carrying out an urban renewal project of the City. The bonds are payable solely from the income and proceeds of the Urban Renewal Tax Increment Fund and the taxes to be paid into the fund in accordance with Chapter 403.19 of the Code of Iowa. The proceeds of the urban renewal tax increment revenue bonds shall be expended only for purposes which are consistent with the plans of the City's urban renewal area. The bonds are not a general obligation of the City. However, the debt is subject to the constitutional debt limitation of the City.

(4) Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 3.70% of their annual salary and the City is required to contribute 5.75% of annual covered payroll, except for police employees, in which case the percentages are 6.16% and 9.23%, respectively. For the year ended June 30, 2004, the contribution rates for police employees and the City were 5.93% and 8.907%, respectively, and for the year ended June 30, 2003, the contribution rates for police employees and the City were 6.04% and 9.07%, respectively. Contribution requirements are established by state statute. The City's contribution to IPERS for the years ended June 30, 2005, 2004 and 2003 were \$34,233, \$33,038 and \$29,649, respectively, equal to the required contributions for each year.

(5) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation and sick leave hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation and sick leave termination payments payable to employees at June 30, 2005, primarily relating to the General Fund, is as follows:

Type of Benefit	Amount
Vacation Sick Leave	\$ 38,192
Total	\$ 112,180

This liability has been computed based on rates of pay as of June 30, 2005.

(6) Landfill Contract

The City of Rock Valley has contracted for solid waste disposal for all households or residences within the City. For the year ended June 30, 2005, \$120,959 was paid pursuant to the agreement.

(6) Landfill Contract (continued)

The contract began January 1, 2004, and will terminate December 31, 2005. The agreement calls for the city to remit to the solid waste removal contractor the fees collected less thirty-five cents (.35) per monthly charge, which the City retains as a collection and handling fee. The contract allows for the solid waste removal contractor the opportunity to request an increase in rates semi-annually during the months of June and December. The City has the sole power to amend the monthly rates.

(7) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2005 is as follows:

Transfer to	Transfer from		Amount
General	Special Revenue:		
		\$	114,708
	Local Option Sales Tax		37,048
	Enterprise:		
	Water		10,000
	Sewer		10,000
	Garbage		10,000
	Capital Projects:		
	Eagle Avenue Project		10,303
	11 th Street Project		100,000
	19 th Avenue Project		20,000
Special Revenue:	Capital Projects:		
Local Housing Assistance Program	Southern Hills Phase II		32,074
	Prairie Meadows Project		18,834
	8 th Avenue Project		49,400
Debt Service Fund	Capital Projects:		
	Riverview Addition		25,650
	Back Nine Addition		10,332
	Special Revenue:		
	TIF Fund		8,817
Capital Projects:	Special Revenue:		
Eagle Avenue Project	Local Option Sales Tax		10,000
11 th Street Project			95,300
19 th Street Project			23,109
Enterprise:	Debt Service Fund		
Water			350,000
Sewer			250,000

(7) **Interfund Transfers** (continued)

Transfer to	Transfer from	Amount
Capital Projects:		
Eagle Avenue Project		346,836
Westview Drive Project		153,164
Total		\$ 1,685,575
		========

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

(8) Related Party Transactions

The City had business transactions between the City and City officials totaling \$131,496 during the year ended June 30, 2005.

(9) Lease Agreements

The City of Rock Valley (leasee) on November 12,1999 entered into a nonmaintenance lease agreement with Peoples Bank, Rock Valley, Iowa (lessor) for the use of a 2000 Sterling Truck with Amtech Rescue Body. The lessor grants to the City of Rock Valley the option to renew the lease agreement on an annual basis for a period of ten (10) years at an annual amount of \$13,336. The renewal option places no obligation or duty upon the City to renew the lease agreement.

The City of Rock Valley (leasee) on June 29, 2005 entered into a nonmaintenance lease agreement with Peoples Bank, Rock Valley, Iowa (lessor) for the use of a 2005 Lifeline Ford Ambulance. The lessor grants to the City of Rock Valley the option to renew the lease agreement on an annual basis for a period of ten (10) years at an annual amount of \$8,589. The renewal option places no obligation or duty upon the City to renew the lease agreement.

The aggregate rental expense for the year ended June 30, 2005, is \$21,925.

(10) Risk Management

The City is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years. The City is exposed to an employee group medical insurance risk of the difference between a deductible of \$1,000 per insured and the fringe benefit of \$100 per employee with an estimated total risk of \$18,630.

(11) Deficit Fund Balance

The Special Revenue Fund - Urban Renewal Tax Increment, Local Housing Assistance Program and Revolving Loan Fund; Capital Project Fund - Eagle Avenue Project, 300th Street Project, Westview Drive Project, 12th Street Phase I and Southern Hills Phase III had deficit balances of \$118,682, \$10,266, \$2,499, \$208,292, \$16,338, \$82,314, \$48,018 and \$12,729 respectively, at June 30, 2005. The deficit balance was a result of transfers and project costs incurred prior to availability of funds. The deficit will be eliminated upon receipt of transfers, street assessments and state grants.

(12) Subsequent Events

In August, 2005, the City issued \$800,000 of general obligation capital loan notes.

(13) Community Economic Betterment Loans (CEBA)

The City of Rock Valley (loan recipient) on October 21, 1999, entered into a Community Economic Betterment Forgivable Loan for \$37,500 and a three (3) percent loan for \$37,500 with the Department of Economic Development of the State of Iowa maturing April 1, 2005. The City of Rock Valley (Lender) then entered into a forgivable loan agreement and a three (3) percent loan agreement with Valley Machining Co. (Borrower) with the CEBA loan amounts of \$37,500 each, maturing April 1, 2005.

The City of Rock Valley (loan recipient) on April 20, 2000, entered into a Community Economic Betterment two (2) percent loan for \$75,000 with the Department of Economic Development of the State of Iowa maturing November 1, 2006. The City of Rock Valley (Lender) then entered into a two (2) percent loan agreement with Kooima Company (Borrower) with the CEBA loan amount of \$75,000, maturing November 1, 2006.

The City of Rock Valley (loan recipient) on October 9, 2000, entered into State of Iowa Economic Development Set Aside Program Loan for \$50,000, of which \$25,000 is a two (2) year forgivable loan maturing May 30, 2002, and \$25,000 is a five (5) year Interest Free Loan maturing May 31, 2006. The City of Rock Valley then entered into a forgivable loan and an interest free loan with Quality Machine Products, Inc. with EDSA Program loan amounts of \$25,000 each, maturing May 30, 2002, and May 31, 2006, respectively.

The City of Rock Valley (loan recipient) on March 21,2002, entered into a Community Economic Betterment Forgivable Loan for \$212,500 and an Interest Free Loan for \$212,500 with the Department of Economic Development of the State of Iowa maturing March 21, 2007. The City of Rock Valley (Lender) then entered into a forgivable loan agreement and an interest free loan agreement with Total Component Solutions Corporation (Borrower) with the CEBA loan amounts of \$212,500 each, maturing March 21, 2007.

(13) Community Economic Betterment Loan (CEBA) (continued)

The City of Rock Valley (loan recipient) on May 16, 2002, entered into a Community Economic Betterment Interest Free Loan for \$37,500 with the Department of Economic Development of the State of Iowa maturing May 16, 2007. The City of Rock Valley (Lender) then entered into an interest free loan agreement with Poly-Tin, Inc. (Borrower) with the CEBA loan amounts of \$37,500, maturing May 16, 2007.

The City of Rock Valley (loan recipient) on May 16, 2002, entered into a Community Economic Betterment Forgivable Loan of \$7,500 and an Interest Free Loan for \$30,000 with the Department of Economic Development of the State of Iowa maturing May 16, 2007. The City of Rock Valley (Lender) then entered into a forgivable loan agreement and an interest free loan agreement with Valley Industrial Powder Coating, Inc. (Borrower) with the CEBA loan amounts of \$7,500 and \$30,000, respectively, maturing May 16, 2007.

(14) Construction Commitments

The City of Rock Valley on August 19, 2002, entered into a contract for street and utility improvements (Southern Hills-Phase 2) in the amount of \$202,786. As of June 30, 2005, construction was continuing and total payments were made in the amount of \$141,771.

The City of Rock Valley on April 20, 2004, entered into a contract for Wastewater Treatment Plant River Diffuser in the amount of \$258,800. As of June 30, 2004, construction was continuing and total payments had been made in the amount of \$244,300.

The City of Rock Valley on April 28, 2004, entered into a contract for Water Distribution Systems Improvements and Well Finish Work for \$490,007 with subsequent change orders increasing the contract amount to \$493,059. As of June 30, 2005, construction was continuing and total payments had been made in the amount of \$442,282.

The City of Rock Valley on June 7, 2004, entered into a contract for street improvements (Eagle Avenue Project) in the amount of \$550,546. As of June 30, 2005, construction was continuing and total payments were made in the amount of \$482,221.

The City of Rock Valley on May 31, 2005, entered into a contract for concrete paving improvements (300th Street Project) in the amount of \$446,068. As of June 30, 2005, construction was continuing and no payments had been made.

The City of Rock Valley on September 23, 2004, entered into a contract for street improvements (Westview Drive Project) in the amount of \$210,077. As of June 30, 2005 construction was continuing and total payments were made in the amount of \$203,644.

(14) Construction Commitments (continued)

The City of Rock Valley on March 7, 2005, entered into a contract for street improvements (12th Street Phase I Project) in the amount of \$285,694, with subsequent change orders increasing the contract amount to \$290,134. As of June 30, 2005, construction was continuing and no payments have been made.

(15)Grants

The City of Rock Valley on May 20, 2004, received notification of acceptance of a RISE award in the amount of \$403,199 or up to 80 percent of the total cost of Eagle Avenue and Westview Drive. As of June 30, 2005, grant funds were received in the amount of \$112,908.

The City of Rock Valley on May 28, 2003, received notification of acceptance of a Community Development Block Grant (CDBG) in the amount of \$210,000 for development of a city water system. As of June 30, 2005, grant funds were received in the amount of \$124,661.

Required Supplementary Information

City of Rock Valley, Iowa Budgetary Comparison Schedule

of Receipts, Disbursements, and Changes in Balances –

Budget and Actual (Cash Basis) – All Governmental Funds and Proprietary Funds Required Supplementary Information Year Ended June 30, 2005

	Governmental Proprietary	
	Funds Funds	
	Actual Actual	<u>Total</u>
Receipts:		
Property tax	\$ 646,557 \$ -	\$ 646,557
Tax increment financing collections	687,448 -	687,448
Other city tax	204,949 -	204,949
Licenses and permits	2,905 -	2,905
Use of money and property	36,155 1,130	37,285
Intergovernmental	376,796 124,661	501,457
Charges for service	31,924 756,424	788,348
Special assessments	59,908 -	59,908
Miscellaneous	464,924 25,301	490,225
Total receipts	\$2,511,566 \$ 907,516	\$3,419,082
Disbursements:		
Public safety	\$ 570,793 \$ -	\$ 570,793
Public works	211,566	211,566
Health and social services	211,500	211,500
Culture and recreation	392,464 -	392,464
Community and economic development	609,298 -	609,298
General government	160,388	160,388
Debt service	320,293	320,293
Capital projects	1,041,728	1,041,728
Business type activities	- 1,538,758	1,538,758
Total disbursements	\$3,306,530 \$ 1,538,758	\$4,845,288
Total disoursements	<u>φ3,300,330</u> <u>φ 1,336,736</u>	94,043,288
Excess of receipts over disbursements	\$ (794,964) \$ (631,242)	\$(1,426,206)
Other financing sources, net	735,000 570,000	1,305,000
Excess of receipts and other financing sources		
over disbursements and other financing uses	\$ (59,964) \$ (61,242)	\$ (121,206)
Balance - beginning of year	<u>483,245</u> <u>403,152</u>	886,397
Balance - end of year	\$ 423,281 \$ 341,910	\$ 765,191
See accompanying independent auditor's report.	=======================================	======

		Final to
	eted Amounts	Total
Original	Final	Variance
\$ 562,796	\$ 562,796	\$ 83,761
754,000	745,000	(57,552)
241,595	241,595	(36,646)
3,610	3,610	(705)
36,000	36,000	1,285
462,191	1,058,169	(556,712)
974,850	1,010,693	(222,345)
75,000	228,851	(168,943)
51,200	88,398	401,827
\$3,161,242	\$ 3,975,112	\$ (556,030)
323,981	\$ 563,926	\$ (6,867)
365,821	357,321	145,755
10,000	10,000	10,000
296,267	367,974	(24,490)
330,000	713,828	104,530
113,405	194,877	34,489
289,147	326,204	5,911
520,000	712,500	(329,228)
1,427,403	1,629,720	90,962
\$3,676,024	\$ 4,876,350	\$ 31,062
\$ (514,782)	\$ (901,238)	\$ (524,968)
1,060,000	1,104,741	200,259
\$ 545,218	\$ 203,503	\$ (324,709)
886,397	886,397	_
\$1,431,615	\$ 1,089,900	\$ (324,709)
======	=======	========

City of Rock Valley, Iowa Notes to Required Supplementary Information – Budgetary Reporting June 30, 2005

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except Internal Service Funds and Fiduciary Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund or fund type. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, business type activities and non-program. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds and Proprietary Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, budget amendments increased budgeted disbursements by \$1,200,326. The budget amendments are reflected in the final budgeted amounts.

During the year ended June 30, 2005, disbursements exceeded the amounts budgeted in the public safety, culture and recreation and capital projects functions.

Other Supplementary Information

							Sp	ecial
					L	ocal	Loc	
					O	ption	Hou	sing
	T	[F]	Emp	ployee	S	Sales	Assist	ance
	Fu	nd	Bei	nefits		Tax	Prog	gram_
Receipts:								
Property tax	\$		\$	114,597	\$	-	\$	-
Tax increment financing collection	687	,448		-		-		-
Other city tax		-		-		200,667		-
Use of money and property		-		-		-		-
Intergovernmental		-		-		-		-
Special assessments		-		-		-		-
Miscellaneous	φ	-	Φ.	-	<u></u>	-	φ.	19,999
Total receipts	\$ 687	<u>,448</u>	\$	114,597	\$	200,667	\$	19,999
Disbursements:								
Operating:								
Public safety	\$	- 3	\$	55,372	\$	-	\$	-
Public works		-		-		-		-
Health and social services		-		-		-		-
Culture and recreation		-		20,514		-		-
Community and economic development	212	,263		-		10,402	-	163,583
General government		-		28,835		-		-
Debt service		-		-		-		-
Capital projects		<u> </u>		<u>-</u>				
Total disbursements	\$ 212	,263	\$	104,721	<u>\$</u>	10,402	\$ 1	163,583
Excess (deficiency) of receipts over								
(under) disbursements	\$ 475	,185	\$	9,876	\$	190,265	\$(1	43,584)
Other financing uses:								
Operating transfers in (out)	(253	,828)			((165,458)	1	00,308
Net change in cash balances	\$ 221	,357	\$	9,876	\$	24,807	\$ ((43,276)
Cash balances beginning of year	230	,763		16,092		172,014		33,010
Cash balances end of year	\$ 452	,120	\$	25,968	\$	196,821	\$ ((10,266)
- -	=====	==== =	===	======	==	=====	==	=====

Reve	enue		Capital Projects						
RLF Firefighting Equipment	Revolving Loan Fund	Nine	Rock Mills Improvements	Riverview Addition	19 th Avenue Project	Prairie Meadows Development	Westview Drive Project		
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
-	-	-	-	-	-	-	-		
-	-	-	-	-	-	-	-		
-	-	-	-	-	-	-	-		
-	- -	_	-	_	19,389	-	-		
	44,167	22,750	48,000	18,010	\$ -	\$ 28,500	<u>\$</u> -		
	<u>\$ 44,167</u>	\$ 22,750	\$ 48,000	\$ 18,010	\$ 19,389	\$ 28,500	<u>\$</u>		
\$190,899	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -		
-	-	-	-	-	-	-	-		
-	-	-	-	-	-	-	-		
- -	78,800	-	-	-	_	-	- -		
-	-	-	-	-	-	-	-		
-	-	-	-	-	_	-	-		
<u>-</u>	<u>-</u>	2,868 \$ 2,868	- \$ -	- \$ -	\$ 62,498 \$ 62,498		\$ 235,478 \$ 235,478		
<u>\$190,899</u>	\$ 78,800	\$ 2,868	<u>Ф -</u>	<u> </u>	\$ 62,498	\$ 3,250	\$ 235,478		
<u>\$(190,899</u>)	<u>\$ (34,633)</u>	\$ 19,882	<u>\$ 48,000</u>	\$ 18,010	\$ (43,109)	\$ 25,250	\$ (235,478)		
		(10,332)	(49,400)	(25,650)	43,109	(18,834)	153,164		
\$(190,899)	\$ (34,633)	\$ 9,550	\$ (1,400)	\$ (7,640)	-	\$ 6,416	\$ (82,314)		
	32,134	1,200	1,400	7,650		3,084	_		
\$(190,899) ======	\$ (2,499) ======	\$ 10,750 ======	\$ - =====	\$ 10 =====	\$ - ======	\$ 9,500	\$ (82,314) ======		

	Capital Projects							
	I	cth Street Phase I Projects		300 th Street Project		outhern Hills hase II	South Hill Phase	S
Receipts:								
Property tax Tax increment financing collection	\$	-	\$	-	\$	-	\$	-
Other city tax		-		-		-		-
Use of money and property		-		-		-		-
Intergovernmental		-		-		-		-
Special assessments		-		-		-		-
Miscellaneous						24,000		
Total receipts	\$		\$		\$	24,000	\$	
Disbursements:								
Operating:								
Public safety	\$	_	\$	_	\$	_	\$	_
Public works	т	_	_	_	•	_	*	_
Health and social services		_		_		_		_
Culture and recreation		_		_		_		_
Community and economic development		_		_		_		_
General government		_		_		_		_
Debt service		_		-		_		_
Capital projects		48,018		16,338		2,231	1	2,729
Total disbursements	\$	48,018	\$	16,338	\$	2,231		2,729
Excess (deficiency) of receipts over								
(under) disbursements	\$	<u>(48,018</u>)	\$	(16,338)	\$	21,769	\$ (1	<u>2,729</u>)
Other financing uses:								
Operating transfers in (out)		<u> </u>		<u> </u>		(32,074)		
Net change in cash balances	\$	(48,018)	\$	(16,338)	\$	(10,305)	\$ (12	2,729)
Cash balances beginning of year		<u>-</u>		<u>-</u>		22,305		<u>-</u>
Cash balances end of year	\$	(48,018)	\$	(16,338)	\$	12,000	\$ (12	2,729)
	====	_=====	==	_=====	==	_=====	====	_===

Capital Projects									
11th Street	Eagle Avenue Project	Total							
\$ - - - - 35,519	\$ - - - 112,908 5,000	\$ 114,597 687,448 200,667 - 112,908 59,908							
\$ 35,519	<u> </u>	205,426 \$ 1,380,954							
\$ - - - -	\$ - - - -	\$ 246,271 - 20,514 465,048 28,835							
6,467 \$ 6,467	651,851 \$ 651,851	1,041,728 \$ 1,802,396							
\$ 29,052	\$ (533,943)	\$ (421,442)							
195,300	367,139	303,444							
\$ 224,352	\$ (166,804)	\$ (117,998)							
(224,352)	(41,488)	253,812							
\$ 0 =====	\$(208,292) ======	\$ 135,814 ======							

	_					Special
					Local	Local
					Option	Housing
		TIF		ployee	Sales	Assistance
	_	Fund	Be	nefits	Tax	Program
Cash Basis Fund Balances Unreserved:						
Special revenue funds	\$	452,120	\$	25,968	\$ 196,821	\$ (10,266)
Capital project fund		-		-	-	-
Permanent fund		<u>-</u>		<u>-</u>		
Total cash basis fund balances	\$ ==	452,120	\$ ===	25,968	\$ 196,821 ======	\$ (10,266) ======

Schedule 1

Revenue			Capital Projects									
RLF Firefighting Equipment	Revolving Loan Fund	Back Nine Addition	Rock M		Rive Add	erview ition	Av	19 th enue oject	Mea	rairie dows lopment	Dri	estview ve roject
\$(190,899)	\$ (2,499)	\$ -	\$		\$		\$		\$		\$	_
- -	- -	10,750	Ψ 	- 	Ψ ——	10	Ψ	- -	Ψ 	9,500	Ψ	(82,314)
\$(190,899) ======	\$ (2,499) =====	\$ 10,750 ======	\$	- ====	\$ ===	10	\$ ====	- ====	\$	9,500	\$ ===	(82,314)

Schedule 1

		Capital Projects								
	12 th Street	300 th	Southern	Southern						
	Phase I	Street	Hills	Hills						
	Project	Project	Phase II	Phase III						
Cash Basis Fund Balances Unreserved: Special revenue funds Capital project fund Permanent fund	\$ -	\$ -	\$ -	\$ -						
	(48,018)	(16,338)	12,000	(12,729)						
Total cash basis fund balances	\$ (48,018)	\$ (16,338)	\$ 12,000	\$ (12,729)						
	=======	======	======	=====						

Schedule 1

	Capital Projects	S
	Eagle	
11^{th}	Avenue	
Street	Project	Total
\$	- \$ - - (208,292)	\$ 471,245 (335,431)
	<u> </u>	_
\$	- \$ (208,292)	\$ 135,814
=====	=======	=======

City of Rock Valley, Iowa Statement of Indebtedness Year Ended June 30, 2005

Obligation	Date of Issue	Interest Rates
General Obligation Notes:		
G.O. Fire Fighting Equipment Notes	Oct. 11, 1004	0.00%
G.O. Capital Loan Notes – Series 2005	Oct. 1, 2004	2.00-3.90%
G.O. Capital Loan Notes – Series 2002	July 1, 2002	2.00-4.25%
G.O. Capital Loan Notes – E. 16 th /W. 17 th Street Project	April 1, 2001	4.70%
G.O. Capital Loan Notes – 10 th Avenue 1995 Street Project	Mar. 1, 1996	4.10-5.00%
G.O. Capital Loan Notes – W. 15 th Street Project		
1997 Street Project	April 1, 1997	4.75 - 5.50%
G.O. Capital Loan Notes – E. 15 th Street Project	-	
1998 Street Project	Jan. 1, 1998	4.50-5.00%
Urban Renewal Tax Increment Financing Revenue Bonds		
Urban Renewal Tax Increment (TIF)	July 30, 1999	5.55%
Total		

Amount Originally Issued	Balance Beginning Of Year	Issued During Year	Redeemed During Year	Balance End Of Year	Interest Paid	Interest Due and Unpaid
\$ 150,000	\$ 0	\$ 150,000	\$ 7,500	\$ 142,500	\$ 0	\$ 0
1,155,000	0	1,155,000	0	1,155,000	23,645	0
1,415,000	1,250,000	0	145,000	1,105,000	45,660	0
175,000	135,000	0	15,000	120,000	6,345	0
180,000	60,000	0	20,000	40,000	2,920	0
200,000	80,000	0	20,000	60,000	4,310	0
250,000	100,000	0	25,000	75,000	4,912	0
	\$ 1,625,000	\$1,305,000	\$ 232,500	\$ 2,697,500	\$ 87,792	\$ 0
	=======	======	======	=======	======	=====
\$ 200,000	\$ 100,000	\$ 0 =====	\$ 20,000	\$ 80,000	\$ 5,530 ======	\$ 0

City of Rock Valley, Iowa Bond and Note Maturities June 30, 2005

General Obligation Notes

Year Ending June 30	Series 2005 Issued Oct. 1, 2005 Interest Rates Amount		-			Fire Fighting Equipment Issued Oct. 11, 2004 Interest Rates Amount			
2006	2.00%	\$ 75,000	3.00%	\$	145,000	0.00%	\$	15,000	
2007	2.10	105,000	3.20	·	120,000	0.00		15,000	
2008	2.35	105,000	3.50		125,000	0.00		15,000	
2009	2.65	110,000	3.75		130,000	0.00		15,000	
2010	3.00	115,000	4.00		135,000	0.00		15,000	
2011	3.25	120,000	4.10		145,000	0.00		15,000	
2012	3.40	125,000	4.20		150,000	0.00		15,000	
2013	3.55	125,000	4.25		155,000	0.00		15,000	
2014	3.70	135,000			0	0.00		15,000	
2015	3.90	140,000			0	0.00		7,500	
Total		\$1,155,000		\$	1,105,000		\$	142,500	
	Revenue Bonds								

<u>Urban Renewal Tax Increment (TIF)</u>

Year	<u>Issued July 30, 1999</u>							
Ending	Interest							
June 30	Rate	Amount			<u>Total</u>			
2006	5.5%	\$	20,000	\$	20,000			
2007	5.5		20,000		20,000			
2008	5.5		20,000		20,000			
2009	5.5		20,000		20,000			
		\$	80,000	\$	80,000			
		==	=====	=	=====			

City of Rock Valley, Iowa Bond and Note Maturities June 30, 2005

General Obligation Notes

Year Ending June 30	Capital Loan Notes 10th Avenue Issued March 1, 1996 Interest Rate Amount			<u>Capital</u> <u>E. 10</u> <u>Issued A</u> Interest <u>Rate</u>	<u>et</u>	
2006	4.90%	\$	20,000	4.70%	\$	20,000
2007	5.00		20,000	4.70		20,000
2008			_	4.70		20,000
2009			_	4.70		20,000
2010			_	4.70		20,000
2011			_	4.70		20,000
2012			_			-
2013			_			_
2014			_			_
2015			_			_
2016			<u> </u>			
Total		\$	40,000		\$	120,000
		==	=====		==	=====

City of Rock Valley, Iowa Bonds and Note Maturities June 30, 2005

General Obligation Notes

Capital Loan Notes W. 15th Street Year Issued April 1, 1997 Ending Interest			E. 15t Issued J Interest				
June 30	Rates	<u>Amount</u>	<u>Rates</u>		<u>Amount</u>	<u>Total</u>	
2006 2007 2008 2009 2010 2011 2012 2013 2014 2015	5.35% 5.40 5.50	\$ 20,000 20,000 20,000	4.90% 4.95 5.00	\$	25,000 25,000 25,000	\$ 320, 325, 310, 275, 285, 300, 290, 295, 150, 147,	000 000 000 000 000 000 000
Total		\$ 60,000		\$	75,000	\$ 2,697,	500

City of Rock Valley, Iowa Schedule of Receipts By Source and Disbursements By Function All Government Funds For The Last Four Years

	2005	2004	2003	2002
Receipts:				
Property tax	\$ 646,557	\$ 593,935	\$ 581,900	\$ 560,188
Tax increment financing	,,	,,	, , , , , , , , , , , , , , , , , , , ,	
collections	687,448	617,364	555,881	464,390
Other city tax	204,949	252,438	232,056	236,247
Licenses and permits	2,905	3,445	3,570	3,265
Use of money and property	36,155	29,892	42,752	61,467
Intergovernmental	376,796	273,351	810,008	415,996
Charges for service	31,924	24,625	26,546	24,632
Special assessments	59,908	9,040	18,565	96,401
Miscellaneous	464,924	244,153	206,883	141,810
Total	\$ 2,511,566	\$ 2,048,243 =======	\$ 2,478,161 =======	\$ 2,004,396
Disbursements:				
Operating:				
Public safety	\$ 570,793	\$ 330,525	\$ 293,409	\$ 358,976
Public works	211,566	356,669	342,886	370,220
Health and social services	, -	-	-	, -
Culture and recreation	392,464	345,024	304,200	318,530
Community and economic	,	•	,	ŕ
development	609,298	245,415	606,555	75,986
General government	160,388	339,724	224,525	181,081
Debt service	320,293	331,179	408,670	347,027
Capital projects	1,041,728	476,117	1,468,405	916,409
Total	\$ 3,306,530	\$ 2,424,653	\$ 3,648,650	\$ 2,568,229
	=======	=======	=======	=======

City of Rock Valley, Iowa

Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters

Based on an Audit of Financial Statements Performed in Accordance with Government Auditing
Standards

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, and the aggregate remaining fund information of the City of Rock Valley, Iowa, as of and for the year ended June 30, 2005, which collectively comprise the City's basic financial statements listed in the table of contents and have issued our report thereon dated October 13, 2005. Our report expressed an unqualified opinion on the financial statements which were prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City of Rock Valley's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. However, we noted a certain matter involving the internal control over financial reporting and its operation that we consider to be a reportable condition. Reportable conditions involve matters coming to our attention relating to significant deficiencies in the design or operation of the internal control over financial reporting that, in our judgment, could adversely affect the City of Rock Valley's ability to record, process, summarize and report financial data consistent with the assertions of management in the financial statements. Reportable conditions are described in Part II of the accompanying Schedule of Findings and Questioned Costs.

A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by an error of fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control that might be reportable conditions and, accordingly, would not necessarily disclose all reportable conditions that are also considered to be material weaknesses. However, of the reportable conditions described above, we believe item II-A-05 is a material weakness.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Rock Valley's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part II of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2005 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Rock Valley and other parties to whom the City of Rock Valley may report including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Rock Valley during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Van Bruggen & Vande Vegte, P.C.

October 13, 2005

Part I: Summary of the Independent Auditor's Results:

- (a) An unqualified opinion was issued on the financial statements which were prepared on the basis of cash receipts and disbursements which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.
- (b) A reportable condition in internal control over financial reporting was disclosed by the audit of the financial statements.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) The City of Rock Valley did qualify as a low-risk auditee.

Part II: Findings Related to the Financial Statements:

Instances of Non-Compliance:

No matters were noted.

Reportable Conditions:

II-A-05 <u>Segregation of Duties</u> – One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. We noted that the handling of cash and numerous recordkeeping functions are not entirely separated among employees.

Recommendation – We realize that with a limited number of office employees, segregation of duties is difficult. However, the City should review its control procedures to obtain the maximum internal control possible under the circumstances. An independent person could be used to regularly approve time sheets, check paychecks for accuracy, verify vacation and sick leave, examine employee expense reimbursements, and periodically examine investments.

Response – We will investigate this within economic constraints.

<u>Conclusion</u> – Response acknowledged. The City could segregate duties to the extent possible with existing personnel and also through utilizing administrative personnel to provide additional control through review of financial transactions and reports.

II-B-05 <u>Independent Contractor 1099 Issuance</u> – IRS Form 1099's were not issued to rental landowners or independent contractors/laborers.

Part II: Findings Related to the Financial Statements: (continued)

Recommendation – IRS Form 1099 needs to be issued on a calendar basis to rental landowners, including strip landowners paid \$600 or more. Independent contractors/laborers paid \$600 or more during the calendar year should also be issued 1099's.

<u>Response</u> – These procedures will be implemented as recommended.

<u>Conclusion</u> – Response accepted.

II-C-05 <u>Capital Assets Record</u> – A complete record of capital assets is not maintained.

<u>Recommendation</u> – To facilitate the proper insurance, maintenance and safeguarding of these assets, such records should be established. An inventory of all property and equipment should be taken by an independent person at least once a year and compared against capital assets records.

<u>Response</u> – We will work on implementing this recommendation.

<u>Conclusion</u> – Response accepted. Please make an effort to work on this.

II-D-05 Countersignature of Checks

Recommendation – In order to provide an additional control, checks should be prepared and signed by one individual and then the supporting vouchers and invoices should be made available along with the checks to the second individual for review and countersignature.

Response – We will consider this recommendation.

<u>Conclusion</u> – Response accepted. As having dual check signers adds an important additional control, we strongly recommend that the City does consider this. Procedures could be established to account for the situation when it is not feasible to have two check signers.

II-E-05 Payroll Time Sheets/Time Cards – The City does not have a uniform policy on time sheets or time cards for all employees. Payroll time sheets/time cards are not always being signed/formally approved by the employee's supervisor. Payroll time cards are allowed to be hand written at times, instead of exclusively using the time clock and no formal approval was noted by the supervisor on the time card.

Part II: Findings Related to the Financial Statements: (continued)

<u>Recommendation</u> – The City should consider the need to require all City personnel to prepare daily time sheets or time cards. Payroll time sheets or time cards should be signed by the employee's supervisor to attest to the accuracy of hours worked. If payroll time cards contain hand written check in/out times, the accuracy of the time written should specifically be approved in writing by the supervisor immediately.

<u>Response</u> – We will address this issue in an appropriate manner. We will attempt to monitor payroll procedures more closely.

<u>Conclusion</u> – Response accepted. It is important that this issue be addressed.

Part III: Other Findings Related to Statutory Reporting:

- III-A-04 Official Depositories A resolution naming official depository banks has been approved by the City Council. The maximum deposit amounts stated in the resolution were not exceeded during the year ended June 30, 2005.
- III-B-04 <u>Certified Budget</u> Disbursements during the year ended June 30, 2005, exceeded the amounts budgeted in the public safety, culture and recreation and capital projects functions. Chapter 384.20 of the Code of Iowa states in part that public monies may not be expended or encumbered except under an annual or continuing appropriation.

<u>Recommendation</u> – The budget should have been amended in sufficient amounts in accordance with Chapter 384.18 of the Code of Iowa before disbursements were allowed to exceed the budget.

<u>Response</u> – The budget will be amended in the future, if applicable.

Conclusion – Response accepted.

- III-C-04 <u>Questionable Disbursements</u> We noted no expenditures for parties, banquets or other entertainment for employees that we believe may constitute an unlawful expenditure from public funds as defined in an Attorney General's opinion dated April 25, 1979.
- III-D-04 <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials and/or employees were noted.

Part III: Other Findings Related to Statutory Reporting: (continued)

III-E-04 <u>Business Transactions</u> - Business transactions between the City and City officials or employees are detailed as follows.

·						
Name, Title and	Transaction					
Business Connection	Description Amo					
Kevin Van Otterloo, council member	materials	\$ 2,15				
shareholder, Van's Food Pride						

Chad Van Zee, council member shareholder, Rock Valley Cement, Block, & Tile, Inc. materials

129,343

Tri State Ready Mix, Inc.

Valley Sand & Gravel, Inc.

In accordance with Chapter 362.5 (10) of the Code of Iowa, the transactions with the council members do not appear to represent a conflict of interest since total transactions with each individual were less than \$1,500 during the fiscal year or the transaction with a council member does not appear to represent a conflict of interest since it was entered into through competitive bidding.

- III-F-04 <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- III-G-04 <u>Council Minutes</u> No transactions were found that we believe should have been approved in the council minutes but were not.
- III-H-04 <u>Deposits and Investments</u> We noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy
- III-I-04 <u>Revenue Bonds</u> The special Revenue Fund, TIF Fund, had a positive balance as of June 30, 2005.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Rock Valley, Iowa during the course of our audit.

Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Van Bruggen & Vande Vegte, P.C.